

## Message Text

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ORIGIN PM-09

INFO OCT-01 EUR-25 NEA-10 NSC-10 ADP-00 ACDA-19 SSO-00

NSCE-00 USIE-00 CIAE-00 DODE-00 H-02 INR-10 L-03

NSAE-00 PA-03 RSC-01 PRS-01 SS-15 INRE-00 GAC-01

TRSE-00 MBFR-03 SAJ-01 IO-12 OIC-04 AEC-11 OMB-01

/142 R

DRAFTED BY PM/ DCA: TWSIMONS; TFTIMBERMAN: SAC

5/15/73

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ACDA/ IR: DLINEBAUGH

EUR: GSPRINGSTEEN

EUR/ RPM: ESTREATOR

PM/ DCA: RAMARTIN

OJCS/ J-5: CAPT. WELCH

OSD/ ISA: RBARTHOLOMEW

NSC: WHYLAND - NEA/ TUR: RSDILLON

S/ S: MR. BARNES

----- 071632

O P 152239 Z MAY 73

FM SECSTATE WASHDC

TO USMISSION NATO IMMEDIATE

INFO AMEMBASSY HELSINKI PRIORITY

USDEL SALT TWO

AMEMBASSY MOSCOW PRIORITY

AMEMBASSY ROME PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

USDOCOSOUTH PRIORITY

AMEMBASSY VIENNA PRIORITY

AMEMBASSY ANKARA PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

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E. O. 11652: GDS

TAGS: PARM

HELSINKI FOR MPT DEL; VIENNA FOR MBFR DEL

SUBJECT: MBFR: TURKISH VIEWS ON NON- CIRCUMVENTION

REF: A. USNATO 2133; B. USNATO 2239; C. STATE 88725

D. STATE 88728.

1. MISSION SHOULD TAKE EARLY OPPORTUNITY TO MAKE FOLLOWING POINTS WITH TURKISH DELOFFS RE CONCEPT OF NEGOTIATING LIMITATIONS ON ENTRY OF ALLIED FORCES INTO TURKEY DURING MBFR.

A. LIKE TURKS, WE WILL CONTINUE IN ANY FORMAL NATO CONSULTATIONS ON THIS SUBJECT TO OPPOSE ANY MBFR LIMITATIONS ON ALLIED FORCES ON SOUTHERN FLANK.

B. WE DO NOT BELIEVE IT WOULD BE APPROPRIATE TO RAISE QUESTION WITHIN NATO AT THIS TIME.

C. WE TAKE THIS VIEW FOR TWO REASONS. FIRST, GIVEN SENSITIVITIES OF SOME ALLIES ON CONSTRAINTS ISSUES, INCLUDING QUESTION OF AREA, AS REVEALED DURING LENGTHY AND DIFFICULT PROCESS OF ACHIEVING AND MAINTAINING UNITED ALLIED FRONT FOR VIENNA TALKS, RAISING THIS ISSUE COULD DIVERT ATTENTION AND ENERGIES FROM CRITICAL TASK OF FORMULATING AGREED ALLIED POSITIONS ON CENTRAL ISSUES IN ANTICIPATION OF FALL NEGOTIATIONS. SECOND, AS MISOFFS NOTED ( PARA 5, REF B), RAISING ISSUE COULD RESULT IN EFFORTS FOR EXPANDED GEOGRAPHIC FOCUS OF NEGOTIATIONS BEYOND CENTRAL EUROPE, AND WE BELIEVE IT WILL BE IMPORTANT IN NEXT MONTHS TO MAINTAIN CENTRAL EUROPEAN FOCUS OF TALKS BOTH IN VIENNA AND BRUSSELS. GOT HAS BEEN SENSITIVE TO DANGERS INVOLVED IN BLURRING OR EXPANDING THIS FOCUS, AND WE CONTINUE TO SHARE THIS CONCERN WITH THEM. BOTH GOVERNMENTS, THEREFORE, HAVE AN INTEREST IN AVOIDING STEPS WHICH COULD LEAD IN THIS DIRECTION.

D. WE ALSO BELIEVE IT WOULD BE PREMATURE FOR US TO DEVELOP CONTINGENCY POSITIONS ON THIS ISSUE AT THIS TIME.

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THE COUNCIL HAS AGREED THAT THE ALLIES SHOULD SEEK NON- CIRCUMVENTION IN HUNGARY IN NEGOTIATIONS, AND THE QUESTION OF NON- CIRCUMVENTION ELSEWHERE ALMOST CERTAINLY WILL ARISE AT SOME POINT IN THE NEGOTIATIONS. THE ALLIES, THUS, WILL WISH TO CONSIDER LATER THIS YEAR THE IMPLICATIONS OF BROADER NON- CIRCUMVENTION PROVISIONS, THOUGH THE WEST LIKELY SHOULD NOT RAISE THESE IN THE FIRST INSTANCE. IN

OUR VIEW, SUCH A STUDY SHOULD BE DEFERRED UNTIL THE ALLIES HAVE DEVELOPED THE MAIN LINES OF AN OVERALL APPROACH TO REDUCTIONS.

E. GIVEN FOREGOING, INTERAGENCY TEAM WILL NOT BE IN A POSITION TO DISCUSS THIS QUESTION WITH THE TURKISH DELEGATION, AND MATTER MIGHT BEST BE RESERVED FOR SUBSEQUENT DISCUSSION WITH TURKISH DELEGATION IN NATO OR WITH TURKISH EMBASSY IN WASHINGTON.

2. MISSION IS AUTHORIZED TO MAKE SAME POINTS TO ITALIANS AND GREEKS IF THEY MAKE SIMILAR INQUIRIES ( PARA 6, REF B).

3. ( FYI. MISSION WILL HAVE NOTED ( RE QUESTION 14, REF D) THAT WE WISH AT THIS TIME TO DEFER, IF POSSIBLE, FURTHER DISCUSSION OF NON- CIRCUMVENTION ARRANGEMENTS AS APPLIED ELSEWHERE THAN IN HUNGARY. GIVEN THE IMPORTANCE OF THE CENTRAL EUROPEAN FOCUS, THE HISTORY DURING THE CURRENT CONSULTATIONS OF EASTERN ATTEMPTS TO BROADEN THE GEOGRAPHIC FOCUS, AND THE LIKELIHOOD, CORRECTLY POINTED OUT BY MISSION ( PARA 14, REF A), THAT SPECIFIC ALLIED PROPOSALS FOR CONSTRAINTS OUTSIDE THE REDUCTION AREA WOULD PROVOKE EASTERN COUNTERPROPOSALS WHICH COULD BE HARD TO MANAGE, IT WOULD BE UNDESIRABLE AS WELL AS PREMATURE TO ADDRESS SUBSTANTIVE ASPECTS OF THIS QUESTION NOW, THOUGH MAY 11 NAC DISCUSSION OF US PAPER ( USNATO 2345) SHOWS THAT THIS IS AN ISSUE WE WILL NEED TO ADDRESS SOONER RATHER THAN LATER. END FYI.) ROGERS

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NMAFVVZCZ

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\*\*\* Current Classification \*\*\* SECRET

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HELSINKI  
MOSCOW  
NATO  
ROME  
SALT TALKS  
USCINCEUR

USDOCOSOUTH  
USNMR SHAPE  
VIENNA

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